Report for: Cabinet – 11 December 2018

Title: Quarter 2 (Period 6) Budget Monitoring for 2018/19

Report

authorised by: Jon Warlow - Chief Finance Officer & Section 151 Officer

**Lead Officer:** Frances Palopoli – Head of Finance Operations extn 3896

Ward(s) affected: n/a

Report for key/ Non Key Decision Key

#### 1. Introduction

1.1 This budget monitoring report covers the position at Quarter two (period 6) of the 2018/19 financial year including Revenue, Capital, Housing Revenue Account (HRA) and Dedicated Schools Grant (DSG) budgets. The report focuses on significant budget variances including those arising as a result of the forecast non-achievement of Cabinet approved MTFS savings.

#### 2. Cabinet Member Introduction

- 2.1 Haringey continues to face real challenges in meeting the needs and aspirations of our residents and businesses and the outcomes set out in our Corporate Plan and the emerging Borough Plan within restricted budget parameters. The last quarter has seen significant work undertaken to refresh and update the current medium term financial strategy (MTFS) which has crystallised even more the impact on this of the forecasts in our regular in year monitoring.
- 2.2 The year-end revenue general fund forecasts at Qtr2, outlined in this report, have worsened by £3.4m since my last report in September, and now indicate an overspend close to £9.3m a significant amount of which is related to forecast non-delivery of agreed savings. This is the position after applying mitigation which was built into the budget as part of the current MTFS in recognition of the challenges in delivering savings at the level and pace required. The main driver for the movement upwards since Qtr1 has been increased demand in the two people facing priorities, as reflected in Diagram 1.
- 2.3 At the Qtr1 report, I committed to scrutinising the deliverability of the current savings schedule and this has happened through close challenge and dialogue with each Director and ensuring that we are looking at this in the round with the new savings proposals the services have been working up.
- 2.4 The outcome of this has been to reluctantly acknowledge that £9.8m of the savings expected to be delivered this financial year are now no longer achievable and, as such, I am recommending that they be written out of budgets. The areas most impacted are Priority 1 (Children's) and a number of Council Wide savings. The underlying reasons for non-achievement of the savings are a feature of being proposals in the final year of

the 2015-18 Corporate Plan which were inherently less well formulated and more challenging to deliver than those earlier in the cycle. For Priority 1 this has been coupled with turnover in senior leadership in this area which hampered the required detailed oversight to re-focus the programme. For the Council-Wide savings, the conclusion has been that there was significant overlap with savings already proposed by the priorities themselves.

2.5 The impact of this has been reflected in the new MTFS and will clearly negatively change the position we had planned to be in however, sound financial management requires that we are honest with our budget plans and it is essential that we have realistic budgets in place from next year. This, coupled with refreshed savings proposals that have robust delivery schedules to support them, will provide a more stable platform to support delivery of the new Borough Plan outcomes.

#### 3. Recommendations

Cabinet is recommended to:

- 3.1. Note the forecast revenue outturn for the General Fund (GF), including corporate items, of £9.3m overspend post mitigations of £6.4m and the need for remedial actions to be implemented to bring closer to the approved budget (Section 6, Table 1, and Appendix 1).
- 3.2. Note the HRA forecast of £3.6m underspend. (Section 6, Table 2, and Appendix 2).
- 3.3. Note the net DSG in-year forecast of £3.0m overspend and projected DSG Reserve deficit of £2.1m and the actions being taken to seek to address this. (Section 7 and Table 3).
- 3.4. Agree the permanent £9.82m downwards adjustment of the agreed 2018/19 MTFS savings post Qtr2 and note that the impact of this on the 19/20+ budget is being addressed in the financial planning report also on this agenda. (Section 8, Table 4 and Appendix 4).
- 3.5. Note the latest capital forecast expenditure of £174.0m in 2018/19 which equates to 76% of the approved budget. (Section 9, and Table 5).
- 3.6. Endorse the measures in place to reduce overspend in service areas; and
- 3.7. To approve the budget virements as set out in Appendix 3.

#### 4. Reason for Decision

4.1 A strong financial management framework, including oversight by Members and senior management, is an essential part of delivering the council's priorities and statutory duties.

#### 5. Alternative Options Considered

5.1 The report of the management of the Council's financial resources is a duty of the Interim Director of Finance (Section 151 Officer), helping members to exercise their role and no other options have therefore been considered.

#### 6. Revenue Outturn

- 6.1. As at 30th September 2018, the Council's quarter 2 finance position (including HRA) is a projected overspend of £8.7m for the year ending 2018/19, the General Fund element being £9.3m (Quarter 1: £5.9m). This is after applying corporate mitigations of £6.4m mainly from the application of the budget resilience reserve built into the budget to smooth delays in delivering agreed savings.
- 6.2. The net General Fund pressure of £9.3m, which has grown by a further £3.4m since Quarter 1, represents a substantial challenge to the Council's in-year financial management and considerable attention must be applied to identify mitigations to tackle this.
- 6.3. It should be noted that the future years' budgetary implications of ongoing nondeliverability of some existing planned savings is being addressed in the preparatory work underway for the 2019/24 Medium Term Financial Strategy.
- 6.4. Table 1 below sets out financial performance at priority level. A detailed analysis at directorate level is attached in Appendix 1. The forecasts in the appendix are shown before the application of mitigation.

Table 1 – Revenue Budget Monitoring Forecast for Quarter 2, September 2018

Priority	Revised 2018/19 Budget	Delivery of	-	Delivered	Q2 Outturn Forecast	Q2 Forecast to Budget Variance		Between Q1
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
PR1 Childrens	63,043	4,230	2,774	-2,000	68,046	5,004	2,878	2,126
PR2 Adults	97,223	3,410	4,209	-2,000	102,843	5,619	2,367	3,252
PR3 Safe & Sustainable Places	29,818	530	-378	0	29,969	152	996	-844
PR4 Growth & Employment	6,761	0	-175	0	6,586	-175	-19	-156
PR5 Homes & Communities	20,849	0	85	0	20,934	85	0	85
PRX Enabling	31,929	2,404	-1,351	-2,404	30,578	-1,351	-293	-1,058
General Revenue Total	249,623	10,574	5,163	-6,404	258,955	9,333	5,929	3,404
DSG	488	0	3,047		3,535	3,047	2,592	455
HRA	0	0	-3,647		-3,647	-3,647	231	-3,878
Haringey Total	250,111	10,574	4,563	-6,404	258,843	8,733	8,752	-19

7,000 Revenue Variance Trend to Period 6 (Q2) £'000s 6,000 5,000 4,000 PR1 Childrens PR2 Adults 3,000 2,000 [SERIES NAME] 1,000 PR5 Homes & [SERIES NAME] Communities 0 PRX Enabling -1,000 -2,000 Period 3 variance **Period 4 Variance** Period 5 Variance **Period 6 Variance** 

Diagram 1 – Revenue Budget Forecast Trend to Period 6, September 2018

A summary of the forecast outturn position for Priorities showing significant variances is outlined below. These variances include the impact of the non-delivery of MTFS savings which are further discussed in section 8.

PRIORITY 1 Overspend £5.0m

6.5. Priority 1 is forecasting to spend £68.0m against an approved budget of £63.0m resulting in a projected overspend of £5.0m at Quarter 2. It should be noted that this figure assumes the release of £2m from the budget resilience reserve to offset the impact of slower than planned delivery of savings. The Director is focussing on producing a reduced but deliverable programme for this year. The impact of this will be incorporated in the Qtr3 report. Officers will continue to look for alternative in year mitigations.

The areas with material variances are detailed below.

#### 6.6. Children's Placements (£2.6m overspend)

- Young Adults Placements (£0.4m overspend): this is due to non-delivery of 17/18 & 18/19 savings. This has been mitigated by a more detailed review of step-down against current pathways which explains the reduced overspend by £0.3m since Quarter 1 and further review will continue where possible.
- LAC External Placements (£2.5m overspend): The underlying driver is the volume of placements. Whilst similar in number to last year, there has been an increase in high cost placements, now standing at 39, coupled with an increase in the weekly cost for these placements. In mitigation the service is now reviewing the top 50 high cost

placements compared to the top 20 as previously reported. Work is on-going to develop viable plans to deliver some budget savings in 2018/19. The movement of £0.2m from Quarter 1 is due to the increase in average weekly costs and recoding of miscoded placement costs.

• Internal Fostering Placements (£0.3m underspend): this is due to the lack of availability of in house foster carers.

#### 6.7. Other Children's Social Care (£1.8m overspend)

- Staffing (£1.6m overspend); This is mainly due to the underlying gap between staffing budget and the costs of established posts required to deliver the service. There is also a funding gap for the current recruitment & retention scheme as well as having more expensive agency backfill covering some of the permanent posts in the structure. To mitigate this pressure the service is recruiting for social workers as part of 'The Assessed and Supported Year in Employment' (ASYE) programme to reduce the use of agency workers where applicable. and will continue to review recruitment policy whilst looking to disband the additional unfunded team in the First Response Team. The movement of £0.5m compared to Quarter 1 is due to more robust forecasting that factors in the full impact of the recruitment & retention scheme, under forecasting in a few areas and under accrual of expenditure.
- No Recourse to Public Funds (£0.4m overspend): There is a statutory requirement to continue to support clients with No Recourse to Public Funds (NRPF) however, there is insufficient budget to meet needs. There has been a slight increase compared to the previous guarter due to an increase in client numbers.
- Other services (£0.2m underspend): Minor underspends are being projected in First Response, Adoptions & Permanency Placements and Asylum.

#### 6.8. Children & Young People with Additional Needs (£2.3m overspend)

- Inclusion Service (£0.3m overspend): This is due to the shortfall in income for Education Psychology and the position has worsened by £0.1m since the previous quarter. The service is considering a traded offer for advisory teachers and will consider reducing staff costs as mitigations.
- **SEND (£1.0m overspend):** Mainly due to the statutory duty to provide transport for over 19 years old as part of the SEND Reform coupled with an underlying deficit against the income target. The overspend has increased by £0.3m compared to Quarter 1 due to a main provider going into administration which has pushed up the costs of other providers. Figures for the new school term will be analysed in more detail to assess if any reduction can be achieved; this analysis will also challenge on-going services being provided for Adults.
- Family Support and Family Link (£0.5m overspend): This is mainly driven by Social care support packages. A detailed review is being carried out to see which packages have been increased due to parents health needs (not costed as yet) and which should be joint funded with health services. There is now agreement from the CCG to review and joint fund post-operative care packages 50/50. Further analysis and review from health teams will assist in identifying when and for how long these packages are needed.
- Children Centres (£0.5m overspend): Overspend is due to childcare costs and an unachievable fee income target. A review of the operational costs is underway. The movement from Quarter 1 of £0.4m is due to over projections of income in addition to a drop in occupancy.

6.9. <u>Schools & Learning (£0.3m overspend)</u> due to the reduction of traded income as a result of schools now buying their services directly from HEP.

PRIORITY 2 Overspend £5.6m

- 6.10. After release of £2.0m from the budget resilience reserve, Priority 2 is forecasting net spend of £102.8m against a budget of £97.2m. This results in an adverse variance of £5.6m at Quarter 2, which represents an increase of £3.3m on the position reported at Quarter 1. The areas with material variances are detailed below.
- 6.11. Care packages (£7.0m adverse). This is made up of -
  - £3.5m relating to pressure brought forward from the previous year.
  - £3.5m which has arisen in the current year. The following are contributing to the additional pressures on care packages:
    - Learning Disabilities: £1.0m, made up £0.7m increase in demand/costs of which £0.4m relates to Transforming Care clients and £0.3m underachievement in planned savings.
    - Adults: £2.4m, made up of £2.3m increase in demand/costs and £0.1m underachievement in planned savings.
    - Mental Health: £0.4m made up of £0.3m increase in demand/costs and £0.1m underachievement in planned savings.
    - These are mitigated by a reduction of (£0.3m) on Memory & Cognition and Sensory Support care packages.

In addition it should also be noted that the new pressures include £0.5m due to uplifts awarded to care providers because of increases in the cost of existing care packages and an inflationary trend reflected in the costs of new packages of care.

- 6.12. Osborne Grove Nursing Home (£0.6m adverse). Cabinet agreed in July to keep the home open for existing residents only. An embargo on placing new clients in the home (for quality of care issues) remains in place. The management and staffing costs to run the service, which continue at previous levels for the reduced number who now remain living in the home, loss of client contributions and loss of health funding for purchased beds contribute to this cost pressure.
- 6.13.£1.9m of the planned £2.4m savings in priority 2 are being projected as achievable and plans are being developed to increase both the scale and pace of achievement of savings in-year and to contain the wider pressures cited earlier. These plans are both short and longer term and include -
  - Multi Disciplinary Team Practitioner resource (brokerage, occupational therapy and social work) to support delivery of strengths based approach to assessment
  - Mental Health review of support packages
  - Brokerage reconciliation
  - Learning Disability maximising capacity in day opportunities provision
  - · Occupational Therapy reducing reliance on double handed care

- Local Area Coordination applying LAC approach to smaller care packages
- Assistive Technology investing in capacity to effect change
- Extra Care developing additional capacity over time
- Reablement additional capacity for community based support
- 6.14. Adult Social Care have highlighted additional risks totallying£1.9m which are not included in the Quarter 2 outturn
  - £1.0m care package commitment which the service are investigating in order to identify the impact of a) seasonal variation in activity; b) delays in entry and authorisation of care package data; c) inconsistencies in how care packages are recorded, particularly in relation to future income;
  - £0.9m costs arising from clients currently in receipt of Continuing Health Care who are being reviewed by health and are likely to receive social care support;

Note that a previously identified risk of £1.5m in relation to Transforming Care clients is now being reviewed as a result of positive initial discussions with Haringey Clinical Commissioning Group regarding additional funding for these clients.

PRIORITY 3 Overspend £0.2m

- 6.15. Priority 3 is forecasting a £0.2m overspend at Quarter 2 which represents an improvement of £0.8m on Quarter 1 predominately due to the planned capitalisation of £0.6m street lighting and highways spend agreed in the outturn report now being reflected in the Qtr2 projections. The main on-going pressures are:
  - Parking, Parks and Highways (£0.5m) where the projected overspend has increased by £0.3m since Quarter 1 with on street parking income under pressure due to the postponement of Tottenham Hotspur's return date to White Hart Lane, lower projections on car park income and higher staffing projections within the enforcement team;
  - Commissioning (£0.2m) being disputes on the Amey contract which management are looking to resolve this via arbitration or adjudication; and
  - Waste (£0.1m) which has improved by £0.6m since Quarter 1 following resolution
    of the dispute with Homes for Haringey over charges for waste provision services
    and contractual inflation pressures within the Veolia contract being mitigated by
    more favourable green waste income projections.

### PRIORITY 4 Underspend £0.2m

6.16. Priority 4 is forecasting a £0.18m underspend at Quarter 2 which represents an improvement of £0.16m. This movement reflects the capitalisation of spend on the High Road West and Wood Green regeneration schemes.

## PRIORITY 5 (General Fund) £0.1m

Overspend

6.17. The Housing service is reporting a projected net overspend of £0.12m with Temporary Accommodation overspend of £0.96m being offset by £0.85m of Flexible

Homelessness Support Grant. This however, does not take the pressure away from TA budget as the cost of procuring emergency accommodation continues to rise. TA reduction initiatives are not impacting on TA numbers as much as was anticipated. The impact of the Homelessness Reduction Act, delays in getting new homes supply initiatives up and running and rehousing requirements at Broadwater Farm are big factors to this.

#### PRIORITY 5 (HRA)

#### Underspend £3.6m

6.18. The HRA budget is projecting an underspend of £3.6m for the year ending March 2019. The HRA outturn summary is set out in Table 2 below.

Table 2 – HRA Budget Forecast (Quarter 2)

	2018/19 Revised Budget	Q2 Forcast	Q2 Variance	Q1 Variance	Variance Movement Q2 vs Q1
	£'000	£'000	£'000	£'000	£'000
Managed Services Income	(107,554)	(107,238)	316	375	(59)
Managed Services Expenditure	14,025	13,726	(299)	(170)	(129)
Retained Services Expenditure	77,377	73,713	(3,664)	26	(3,690)
Surplus HRA Services (within Retained)	16,152	16,152	0	0	0
Balance of HRA Account	0	(3,647)	(3,647)	231	(3,878)

6.19. The main drivers of the underspend and movement are within the retained services expenditure where updated depreciation and debt financing costs have been reflected in the Quarter 2 forecasts and which account for a net favourable movement of £3.9m. This is offsetting £0.34m of unbudgeted abortive costs associated with the termination of the proposal to sell land to Sanctuary Housing Association as part of the phase 2 infill housing development programme. A more detailed table of income and expenditure is provided in Appendix 2.

#### **PRIORITY X**

Underspend £1.4m

Priority X consists of Corporate budgets (NSR) and service budgets.

#### 6.20. Non Service Revenue (NSR).

Underspend £1.7m

These corporate budgets are projecting an underspend of £1.7m at Quarter 2 due to underspends on debt financing costs (£1.0m) and lower than expected additional payment required to meet the minimum contribution requirement for the pension fund (£0.6m)

# 6.21. Priority X Service Budgets Overspend £0.3m

The overspend across the corporate services budgets is driven by the use of agency staff within Finance pending completion of its restructure (£0.2m); the Schools Traded Service, within the Shared Service Centre, which continues to forecast a shortfall in income (£0.2m); and higher than budgeted staff costs within the Corporate Programme Management Office working on the Council's transformation programmes (£0.2m), these are however being offset by an underspend in Strategy and Communications

(£0.4m) as a result of staff vacancies and additional income arising from the new out of home advertising contract. The service budgets account for the majority of the movement in Priority X from Quarter 1 largely as a result of the reforecasting of staffing costs to take account of planned drawdowns from reserve and additional capitalisation opportunities.

#### 7. Dedicated Schools Grant (DSG)

#### Overspend £3.0m

7.1. The DSG is projecting an in-year overspend of £3.0m for the year resulting in a projected year end DSG reserve deficit of £2.1m. This is set out in more detail in Table 3 below.

Table 3 - DSG Reserve Position Quarter 2

Blocks	Opening DSG Reserve at 01/04/18	between blocks	Drawn down from reserves	position (Q2)	Forecast Closing DSG Reserve (Q2)	Forecast Closing DSG Reserve (Q1)	
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Schools block	(1,267)	400	488	(273)	(652)	(1,537)	885
Central block	0			(15)	(15)		(15)
Early years block	(1,653)	1,100		6	(547)	(1,647)	1,100
High needs block	1,500	(1,500)		3,329	3,329	4,355	(1,026)
Total	(1,419)	0	488	3,047	2,116	1,171	945

- 7.2. The DSG projected in year overspend is primarily due to a £1.5m reduction in the high needs block funding announced in the revised July allocations and a general increase in pupil numbers with special educational needs within the borough which includes provision for young adults up to the age of 25. A meeting has been held with DfE & the ESFA to discuss the funding reduction to the Council and following a commitment to review their calculations and this dialogue is continuing.
- 7.3. Schools Forum agreed at its July meeting to settle the opening High Needs Block deficit within the DSG reserve by transfers from the other blocks and this is shown in the table.
- 7.4. The projected closing DSG reserve deficit of £2.1m. The Government is currently consulting on new arrangements for reporting and managing deficits on the DSG the deadline for responses is 7 December. The outcome of the consultation should be available to report in the Qtr3 report.

#### 8. MTFS Savings 2018/19

8.1. The MTFS savings target for 2018/19 (including brought forward unachieved savings from 2017/18) is £15.72m (£16.1m Qtr 1 – the slight reduction in target due to a detailed review of P1 savings). As at Quarter 2 of the financial year, services are projecting that only £5.895m (38%) of the target will now be achieved. Table 4 below summarises the current savings position at priority level.

8.2. Members should note that the Qtr2 savings shortfall figure of £9.8m in the table have now been assessed as unachievable and as such are recommended to be written out of the budget. The implications of this on the 2019/20+ budget is being built into the financial planning report, also on this agenda. The £5.895m projected as achievable does include some amber rated savings which officers still expect to achieve albeit with a revised delivery profile.

Table 4 – Summary – 2018/19 MTFS Savings by Priority

				MTF	S Savings 2	018/19				
	2017/18 B/Fwd MTFS	Pre- Agreed MTFS 2018/19	New MTFS 2018/19	Total	Savings Projected to be Achieved Q2	Savings Shortfall Q2	% Projected to be Achieved Q2	Movement in achieved savings since last month	Savings Projected to be Achieved Q1	% Projected to be Achieved Q1
	£'000	£'000	£'000	£'000	£'000	£'000	%		£'000	
Priority 1	2,857	1,748	-	4,605	89	4,516	2%	_	397	9%
Priority 2	2,900	-	2,390	5,290	2,390	2,900	45%		1,800	34%
Priority 3	75	1,660	-	1,735	1,735	•	100%		1,645	95%
Priority 4	250	-	50	300	300	•	100%		300	100%
Priority 5	-	-	50	50	50	-	100%		50	100%
Priority X	218	301	-	519	519	-	100%		471	91%
Corporate Savings	2,966	250	-	3,216	812	2,404	25%		576	18%
Total	9,266	3,959	2,490	15,715	5,895	9,820	38%		5,239	33%

#### 9. Capital Expenditure Forecast at Quarter 2

**Table 5 – Capital Expenditure (Quarter 2)** 

Priority	2018/19 Revised Budget	2018/19 Q.2 Forecast Outturn	2018/19 Q.2 Forecast Variance	Movement in Forecast Outurn (Q2 vs Q1)
	£'000	£'000	£'000	£'000
Priority 1 - Children's	11,390	7,329	(4,061)	1,476
Priority 2 - Adults	8,122	7,622	(500)	3,736
Priority 3 - Safe & Sustainable Places	22,372	17,933	(4,438)	(1,469)
Priority 4 - Growth & Employment	62,647	39,858	(22,789)	(18,237)
Priority 5 - Homes & Communities	37,425	27,561	(9,864)	(6,663)
Priority 6 - Enabling	18,942	6,181	(12,761)	(629)
General Fund Total	160,897	106,485	(54,412)	(21,787)
HRA Priority 5 - Homes & Communities	68,254	67,547	(707)	2,989
Total	229,151	174,032	(55,119)	(18,798)

- 9.1. At Quarter 2 the capital programme is forecasting an under spend of £55.1m. Overall the budget has increased by £1m however, the forecast outturn has deteriorated by £18.798m. Details of the main movements are outlined below.
- 9.2. **Priority 1** is showing an improvement of £1.5m in its projected outturn. This is due to the continuing programme of school essential capital maintenance works that need to be undertaken as soon as possible. There has been no change to the budget.
- 9.3. **Priority 2** is projecting a significant improvement of £3.746m in its projected outturn. This relates to the decision taken by Cabinet in October 2018 to acquire Canning Crescent. The budget for P2 has increased by £3.7m which is a combination of the budget from the acquisition of Canning Crescent and the incorporation of a NHS England grant of £0.65m into the budget for the adaptation of Linden House.
- 9.4. **Priority 3** is projecting a deterioration in its outturn of £1.469m when compared to Q1. This is due to the Parkland Walk Bridges scheme revising its outturn downwards by £1.3m, the Asset Management of Council Buildings forecasting a reduced outturn of £1.3m and the re-profiling of the Bull Lane & Down Lane MUGA projects into next year(£1.12m). These have been offset by improved outturn projections for the Borough Parking Plan, £0.5m, and the LIP, £1.3m. The budget has increased by £2.272m which includes an increase of £1.3m of LIP funding, an increase in the Borough Parking Plan budget of £0.5m, additional capital resources applied to Highways Maintenance and Street Lighting of £250k and the incorporation of capital works to Finsbury Park of £0.85m offset by the re-profiling of the Bull Lane MUGA scheme of £0.72m.
- 9.5. Priority 4 is projecting a deterioration in its projected outturn position of £18.3m when compared to Q1. The most significant changes relate to the two Tottenham Hale regeneration schemes which between them account for £12.8m of the reduction and the proposed deletion of the SDP acquisitions and receipt budget as these have been accounted for within the two substantive Tottenham Hale regeneration schemes. The other movements in the projected outturn relate to the strategic acquisitions budget where the budget has been transferred to P2 to fund the acquisition of Canning crescent and to P5 to fund the acquisition of property on Woodside Avenue. The overall budget has been reduced by £6.43m which is largely accounted for by the transfers to other priorities of budget to fund acquisitions, offset by an allocation from the contingency of £1.1m to fund works to 54 Muswell Hill to create a health centre/GP practice facility and an allocation to the Woodside House scheme of £0.45m to reflect an overspend on the project.
- 9.6. **Priority 5 (GF)** is projecting a deterioration in its outturn position of £6.67m. This is largely due to a revision of spend on acquiring properties for temporary accommodation. The budget has increased by £3.2m primarily the transfer of budget from P4 to fund acquisitions and the incorporation of flexible housing support grant to support the creation of the housing company and the community benefits society.
- 9.7. **Priority 5 (HRA)** is projecting an improved outturn position of £2.9m. This primarily relates to increased forecast spend on capital maintenance of £2.5m and additional forecast spend of £0.3m on new build.

9.8. **Priority 6** is projecting a small increase in its outturn position (once the contingency is excluded from the projection) due to increased spend on the Hornsey Library refurbishment project and the Libraries IT and Building Upgrade project.

#### 10. Contributions to strategic outcomes

10.1 Adherence to strong and effective financial management will enable the Council deliver it's stated objectives and priorities.

#### 11. Statutory Officers Comments

#### Finance

11.1 This is a report of the Int. Director of Finance and therefore all finance implications have been highlighted in the body of the report.

#### Procurement

11.2 Strategic Procurement notes the contents of this report and will continue to work with services to enable cost reductions.

#### Legal

- 11.3 The Assistant Director of Corporate Governance has been consulted on this report.
- 11.4 Section 28 of the Local Government Act 2003 imposes a statutory duty on the Council to monitor during the financial year its expenditure and income against the budget calculations. If the monitoring establishes that the budgetary situation has deteriorated, the Council must take such action as it considers necessary to deal with the situation. This could include, as set out in the report, action to reduce spending in the rest of the year.
- 11.5 The Council must act reasonably and in accordance with its statutory duties and responsibilities when taking the necessary action to reduce the over spend.
- 11.6 The Cabinet is responsible for approving virements in excess of certain limits as laid down in the Financial Regulations at Part 4 Section I, and within the Executive's functions at Part 3 Section C, of the Constitution.

#### Equalities

- 11.7 The Council has a public sector equality duty under the Equalities Act (2010) to have due regard to:
  - Tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;
  - Advance equality of opportunity between people who share those protected characteristics and people who do not; and
  - Foster good relations between people who share those characteristics and people who do not.
- 11.8 The report provides an update on the Council's financial position in relation to planned MTFS savings and mitigating actions to address current budget overspends. Given the impact on services of savings targets, all MTFS savings were subject to equality impact assessments as report to Full Council on 27 February 2017.

11.9 Any planned mitigating actions that may have an impact beyond that identified within the MTFS impact assessment process should be subject to new equality impact assessment.

#### 12. Use of Appendices

Appendix 1 – Directorate Level Forecast (Quarter 2)

Appendix 2 – HRA Forecast (Quarter 2)

Appendix 3 – Virements

Appendix 4 - MTFS Savings

#### 13. Local Government (Access to Information) Act 1985

13.1. For access to the background papers or any further information, please contact Frances Palopoli – Head of Finance Operations.

	2018/19 Revised Budget	Q2 (P6) Outturn Forecast	Q2 (P6) Forecast to Budget Variance	Q1 (P3) Forecast to Budget Variance	Movement in Forecasi Variance
PRIORITY_1.PR Priority 1	63,042,659	70,046,171	7,003,512	4,878,327	2,125,185
PR1_CY.PR Childrens	50,649,870	57,373,208	6,723,338	4,821,628	1,901,710
PR1_COMSIN.PR Commissioning	3,390,400	3,371,800	-18,600	-1,400	-17,200
PR1_PH.PR Public Health	5,911,070	5,911,070	0	0	(
PR1_SL.PR Schools & Learning	3,091,319	3,390,093	298,774	58,099	240,675
PRIORITY_2.PR Priority 2	97,223,226	104,842,681	7,619,455	4,366,060	3,253,394
PR2_AS.PR Adults	80,757,946	88,396,995	7,639,049	4,220,464	3,418,585
PR2_COMSIN.PR Commissioning	4,579,200	4,577,006	-2,194	145,596	-147,790
PR2_PH.PR Public Health	11,886,080	11,868,680	-17,400	0	-17,400
PRIORITY_3.PR Priority 3	29,817,602	29,969,138	151,536	996,637	-845,101
PR3_COM.PR Commercial & Operations	27,197,992	27,357,028	159,036	994,637	-835,601
PR3_COMSIN.PR Commissioning (Culture Museum & Archives)	719,410	709,910	-9,500	0	-9,500
PR3_CFO.PR Chief Finance Officer (Alexandra Palace)	1,900,200	1,902,200	2,000	2,000	(
PRIORITY_4.PR Priority 4	6,760,768	6,585,531	-175,237	-19,416	-155,821
PR4_PRD.PR Regeneration, Planning & Development	284,225	263,893	-20,332	0	-20,332
PR4_HSEGWT.PR Housing & Growth	663,508	703,093	39,585	-19,416	59,001
PR4_PLAN.PR Planning	2,167,285	2,167,285	0	0	(
PR4_PCP.PR Property & Capital Projects	202,150	201,093	-1,057	0	-1,057
PR4_REGEN.PR Regeneration	3,443,600	3,250,167	-193,433	0	-193,433
PRIORITY_5.PR Priority 5	20,849,235	20,934,083	84,848	0	84,848
AH03.PR Housing Demand	10,906,303	11,871,834	965,531	0	965,531
AH05.PR Housing Commissioned Services	989,498	139,498	-850,000	0	-850,000
PR5_COMSIN.PR Commissioning	8,953,434	8,922,751	-30,683	0	-30,683
PRIORITY_X.PR Priority X	31,929,282	30,723,910	-1,350,980	-291,384	-1,059,595
PRX_CFO.PR Chief Finance Officer	16,719,242	15,457,822	-1,407,028	-1,046,704	-360,324
PRX_CG.PR Corporate Governance	2,630,300	2,706,300	76,000	105,300	-29,300
PRX_CSL.PR Customer Service and Libraries	4,746,000	4,915,404	169,404	168,822	582
PRX_DCE.PR Deputy Chief Executive	225,900	225,900	0	0	(
PRX_LCEO.PR Leader and Chief Executive Office	561,948	132,578	-429,370	-269,823	-159,547
PRX_SSC.PR Shared Service Centre	6,821,234	6,899,898	78,665	454,226	-375,561
PRX_TR.PR Transformation & Resources	224,658	386,008	161,350	296,795	-135,445
TOTAL	249,622,772	263,101,514	13,333,134	9,930,224	3,402,910

HRA Revenue Forecast (Q2)	ı	1				Appendix 2	
	Revised Budget	Q2 Actual Spend	Q2 Forecast	Q2 Variance	Q1 variance	Movement Q2 vs Q1	
	£000's	£000's	£000's	£000's	£000's	£000's	
UE0721 Managed Services Income						-	
H39001 Rent - Dwellings	(81,071)	(38,945)	(80,615)	456	187	269	
H39101 Rent - Garages	(858)	(348)	(710)	148	112	36	
H39102 Rent - Commercial	(138)	(1,331)	(560)	(422)		(422)	
H39201 Income - Heating	(288)	(145)	(293)	(5)	(3)	(2	
H39202 Income - Light and Power	(1,095)	(526)	(1,088)	7	3	4	
H39301 Service Charge Income - Leasehold	(8,124)	(6,816)	(8,124)				
H39401 ServChgInc SuppHousg	(1,495)	(731)	(1,518)	(23)	(27)	4	
H39402 Service Charge Income - Concierge	(1,562)	(742)	(1,534)	29	24		
H39405 Grounds Maintenance	(2,307)	(1,083)	(2,242)	65	58	8	
H39406 Caretaking	(1,845)	(865)	(1,790)	55	48	7	
H39407 Street Sweeping	(1,891)	(905)	(1,873)	18	11	7	
H40102 Water Rates Receivable	(7,090)	(3,465)	(7,101)	(11)	(38)	27	
H40404 Bad Debt Provision - Leaseholders	210	(77.000)	210			(50	
UE0721 Managed Services Income TOTAL	(107,554)	(55,900)	(107,238)	316	375	(59	
UE0722 Managed Services Expenditure							
H31300 Housing Management WG	23	20	23				
H32300 Housing Management NT	28	13	28				
H33400 TA Hostels	252	47	252				
H34300 Housing Management ST	9	11	19	10		10	
H35300 Housing Management BWF	11		11				
H37210 Under Occupation	128	79	128				
H39002 Rent - Hostels	(1,920)	(962)	(1,986)	(66)	(71)	6	
H39404 Service Charge Income - Hostels	(330)	(166)	(343)	(14)	(15)	1	
H40001 Repairs - Central Recharges	2	(9)	(20)	(22)	(22)		
H40004 Responsive Repairs - Hostels	342	213	342	, ,	, ,		
H40101 Water Rates Payable	6,024	2,995	6,059	35	35		
H40104 HousMgmntRechg Central	107	116	232	125	(107)	232	
H40111 Other RentCollection	162	61	135	(27)		(27)	
H40206 HousMgmntRechg Energ	1,609	101	1,309	(300)		(300)	
H40208 Special Services Cleaning	2,734	(578)	2,734				
H40209 Special Services Ground Maint	1,802	118	1,802				
H40212 HRA Pest Control	284	78	234	(50)		(50)	
H40213 Estate Controlled Parking	20	6	20				
H40303 Supporting People Payments	1,856	880	1,825	(30)	10	(40)	
H40309 Commercial Property - Expenditure		4					
H40401 Bad Debt Provision - Dwellings	664		664				
H40406 Bad Debt Provisions - Hostels	68		68				
H40801 HRA- Council Tax	150	58	180	30		30	
UE0722 Managed Services Expenditure TOTAL	14,025	3,098	13,726	(299)	(170)	(128)	
UE0731 Retained Services Expenditure							
H38002 Anti Social Behaviour Service	581	21	768	187		187	
H39601 Interest Receivable	(76)	()	(304)	(228)		(228)	
H40112 Corporate democratic Core	765	286	572	(193)	(193)	(	
H40301 Leasehold Payments	(139)	26	(106)	33	(1.00)	33	
H40305 Landlords Insurance - Tenanted	312	318	318	6	6		
H40306 Landlords - NNDR	132	2.0	50	(82)	(82)		
H40308 Landlords Insurance - Leasehold	1,500	1,395	1,395	(105)	(105)		
H40501 Capital Financing Costs	10,000	,	10,638	638	( - 9)	638	
H40601 Depreciation - Dwellings	20,068		15,551	(4,518)		(4,518)	
H40805 ALMO HRA Management Fee	40,139		40,027	(112)	400	(512	
H49000 Housing Revenue Account	16,152	-,-,-	16,152	0	()	(	
H60002 GF to HRA Recharges	2,952	1,879	3,029	77	V	77	
H60003 Estate Renewal	,	1	339	339		339	
H60004 HIERS/ Regeneration Team	867	88	867				
S11100 Emergency Response Management		560	293	293		293	
S14400 Supported Housing Central	278	122	278				
UE0731 Retained Services Expenditure TOTAL	93,529	24,299	89,865	(3,664)	26	(3,690	
·		,		(, ,		•	
(Surplus) for the year on HRA Services		(28,503)	(3,647)	(3,647)	231	(3,878)	

## Appendix 3 (Virements):

## **Virements for Cabinet Approval**

Neighbourhood

Environment &

Period	Priority	Service/AD Area	Rev/ Cap	In year	Next year	Reason for budget	Description
						changes	
6	1	Children's	Revenue	331,000		Transfer from Reserves	Transformation funding to cover staffing costs of Children's transformation team
6	1	Children's	Revenue	260,000		Transfer from reserves	DCLG Controlling Migration Fund Grant drawdown for Unaccompanied Asylum Seeking Children Service
7		Housing, Regeneration & Planning	Revenue	474,300		Transfer from reserves	Drawdown from Labour Market Resillience Reserve to provide agreed match funding for ESF/GLA Project spend
8	Х	SSC Revenues	Revenue	362,000		Transfer from reserves	Drawdown from Transformation Fund Reserve to fund Council Tax and NNDR arrears debt collection
8	1 3	Environment & Neighbourhood	Revenue	423,917		Transfer from reserves	Drawdown from Transformation Fund Reserve to Waste, Facilities Management and Parking projects

		Total 2018/19		1,851,217								
Viremen	Virements for Approval (2018/19)											
Period	Priority	Service/AD Area	Rev/ Cap	In year	Next year	Reason for budget changes	Description					
5	2	Adults	Revenue	695,465	695,465	Grant Allocation	Grant allocation of the Better Care Fund Pathway.					
5	2	Adults	Revenue	689,900	689,900	Budget Realignment	Learning Disability Section 75 budget transfer from Assessment Intervention Team to Combined (LBH CCG) Team					
5	2	Adults	Revenue	1,253,215	1,093,515	Budget Transfer	Reorganisation of Personalisation and Assessment Management teams into a Case Work team.					
6	1	Children's	Revenue	587,720	587,720	Budget Realignment	DSG Early Years Block funding adjustment per the EFA July 2018 schedule					
6	1	Children's	Revenue	728,364	728,364	Budget Realignment	DSG budget realignment to fund Early Years SEN places					
6	4	Housing, Regeneration & Planning	Revenue	324,400		Grant Allocation	Allocation of Education Skills Funding Agency Grant to fund 2018-19 HALS budgets.					
6	1	Children's	Revenue	742,900		Grant Allocation	2018-19 LAC Pupil Premium grant allocation					
6	3	Environment & Neighbourhood	Capital	880,000		Grant Allocation	Additional LIP grant funding for Hornsey Lane Bridge.					
7	3	Environment & Neighbourhood	Revenue	532,100		Grant Allocation	Allocation of LIP Grant income and expenditure budgets for Active Communities and Regulatory Services					
7	3	Environment &	Revenue	3,728,590	3,728,590	Budget Realignment	AMEY Contract spend budget realignment to better					

		Total 2018/19		11,245,054	8,605,954		
7	3	Environment & Neighbourhood	Revenue	1,082,400	1,082,400	Budget Realignment	Parking Permit Income Budget realignment to better match income profile

match expenditure profile

Parking Permit Income Budget realignment to better

## Appendix 4 (MTFS Savings):

Appendix	( 4A					
Ref	Proposal	2017-18 B/Fwd	2018-19 (Pre-Agreed MTFS) £'000	2018-19 (New MTFS) £'000	2018/19 Total £'000	RAG Status
1101		£'000	2 000	2.000	2.000	
▼	·	▼	▼	▼	▼	▼
	P1 - Childrens					
A1.1	Service Redesign & Workforce	300	150		450	RED
A1.3	Family Group Conferencing	200	100		300	RED
A1.4	Family Based Placements	100	175		275	RED
	Care Leavers - Semi Independent Living	25	75		100	RED
A1.0	Adoption and Special Guardianship Order Payments	150	148		298	RED
	Supported Housing	600	-		600	RED
A1.9	Schools & Learning (Manage Loss of Education Services Grant)		-		-	
1.1	Early Years : remodel Childrens Centres - review borough wide provision of childcare	150	-		150	RED
1.2	Pendarren	220	-		220	RED
1.3	Services to Schools : Increasing trading activity and providing high quality services Review service offer	148	-		148	RED
4.7	Unidentified - Respite/ 0-25 Service Likely to be delivered across 2 years	130	-		130	RED
1.8	New Models of Care	-	1,000		1,000	RED
A1.2	Early Help & Targeted Response	62	100		162	RED
1.5	Self funded EP Service:- Through development of a traded service model in Education Psychology stabilised and being tracked, currently able to deliver majority of saving in year 1, with residual delivered in year 2.	350	-		350	RED
A1.8	SEND Restructure	84	-		84	RED
1.4	Restructure in DCT (Family Link):- Restructure around Family Link will yield this saving, although likely to be delivered across two years	90	-		90	RED
1.6	Respite Officer (Commissioning) :- On track for delivery via the recommissioning of Haselmere Respite Centre	159			159	RED
	Subtotal RED	2,768	1,748	-	4,516	-
	SEND Restructure	50	-		50	AMBER
1.4	Restructure in DCT (Family Link):- Restructure around Family Link will yield this saving, although likely to be delivered across two years	30			30	AMBER
1.6	Respite Officer (Commissioning) :- On track for delivery via the recommissioning of Haselmere Respite Centre	9	_		9	AMBER
	Subtotal AMBER	89	0	0	89	0
		2.25-	4 = 15			
	TOTAL	2,857	1,748	-	4,605	

Appendix	( 4B					
Ref	Proposal	2017-18 B/Fwd	2018-19 (Pre-Agreed MTFS)	2018-19 (New MTFS)	2018/19 Total	RAG Status
		£'000	£'000	£'000	£'000	
	P2 - Adults					
A2.1	Supported Housing Review	466			466	RED
A2.2	Osborne Grove				-	RED
A2.3	Fees and charges review	155			155	RED
A2.4	Technology Improvement	750			750	RED
A2.5	Market efficiencies	663			663	RED
A2.6	Promoting Independence Reviews	866			866	RED
	A Total	2900	-	-	2,900	
	Subtotal RED	2900	0	0	2900	0
B2.7	Haringey Learning Disability Partnership			1,140	1,140	
B2.8	Mental Health			390	390	
B2.9	Physical Support/ Adults			860	860	
	B Total	-	-	2,390	2,390	
	Subtotal AMBER	-	-	2,390	2,390	-
	TOTAL	2,900	-	2,390	5,290	-

pendix						
	Proposal	2017-18 B/Fwd	2018-19 (Pre-Agreed	2018-19 (New MTFS)	2018/19 Total	RAG Status
Ref		<i></i>	MTFS)			
			£'000	£'000	£'000	
		£'000				
	P3 - Cleaner and Safer					
A3.2	Charging for Bulky Household Waste		100		100	AMBER
A3.3	Charging for Replacement Wheelie Bins		50		50	
	Relocation of Parking/CCTV processes and appeals		380		380	
	Subtotal RED	0	530	0	530	(
A3.1	Charge Green Waste - income generation		375		375	
	Subtotal AMBER	0	375	0	375	(
A3.4	Charging for recycling bins and increasing residual bins for RSLs, Managing Agents, Developers, etc.		50		50	GREEN
<b>^2</b> 5	Flats Above Shops  —Provision of bags - Service reduction				-	GREEN
	Reduce Outreach/ Education team - Service reduction		65		65	GREEN
Δ.3 /	Closure of Park View Road R&R - Service reduction		115		115	GREEN
	Veolia Operational Efficiencies				-	GREEN
	Rationalisation of Parking Visitor Permits		225		225	GREEN
	Parking Enforcement - new operating model		-		-	GREEN
	Move to Cashless Parking	75			75	GREEN
A3.13	Move to Online Parking Permit Applications & Visitor Permits				-	GREEN
	Parking New IT Platform				-	GREEN
	Increase in CO2 Parking Permit Charge		300		300	GREEN
	Subtotal GREEN	75	755	0	830	
	TOTAL	75	1,660	_	1,735	

Appendi	x 4D					
Ref	Proposal	2017-18 B/Fwd			2018/19 Total £'000	RAG Status
		£'000				
	P4 - Growth & Employment					
	Planning service - Increase in planning income				-	
A4.3	Corporate projects - Transfer of functions to HDV	250			250	GREEN
	A Total	250	-	-	250	
B4.1	Tottenham Regeneration programme			50	50	GREEN
	B Total	-	-	50	50	
	Total	250	-	50	300	

Appendix	( 4E					
Ref	Proposal	2017-18 B/Fwd	2018-19 (Pre-Agreed MTFS)	2018-19 (New MTFS)	2018/19 Total	RAG Status
		£'000	£,000	£'000	£'000	
	P5 - Housing & HRA					
B5.1	Housing			50	50	GREEN
	Total	-	-	50	50	
Appendix						
Ref	Proposal	2017-18 B/Fwd	2018-19 (Pre-Agreed MTFS) £'000	2018-19 (New MTFS) £'000	2018/19 Total £'000	RAG Status
		£'000				
	PX - Enabling					
	Legal Services - Reduction in staffing and other related expenditure				-	
	Audit and Risk Management - reduction in cost on the external audit contract				-	
A6.3	Democratic Services - reduction in staffing				-	
	Shared Service Centre Business Support - reduction in staffing				-	
A6.5	Shared Service Centre - new delivery model for shared services		250		250	AMBER
A6.6	Reduce Opening Hours in our six branch libraries to 36 hours per week				-	
A6.7	Shared Service Offer for Customer Services				-	
A6.10	Translation and Interpreting Service - new contract				-	
A6.16	Accounts Payable	117			117	AMBER
		117	250	-	367	-
	Closure of internal Print Room		51		51	GREEN
A6.12 A6.13	Communications - reduction in staffing Income generation – Advertising and Sponsorship	53			53	GREEN
A6 14	Professional Development Centre					
	Insurance	48			48	GREEN
	Subtotal GREEN	101	50.5	0	151.5	0
	TOTAL	218	301		519	-

ppendix	4G						
	Corporate Savings						
A6.9	Alexandra House - Decant		250		250	AMBER	
			250		250		
A6.8	Senior Management Savings	226			226	GREEN	
	Professional Development Centre	136			136	GREEN	
	Bad Debt Provision - Finance restruture element	200			200	GREEN	
	Subtotal GREEN	562	0	0	562		
	Voluntary Severance Savings	1204			1,204	RED	
	BIP Commercial/ Organisation Wide: Barry Phelps	700			700	RED	
	Bad Debt Provision - Debt management element	500			500	RED	
	Subtotal RED	2404	0	0	2404		
	TOTAL	2,966	250	-	3,216		
				- 4	4==4=		
	GRAND TOTAL	9,266	3,959	2,490	15,715		